

Indonesia Study Group

Institutional Renewal and Family Planning in Indonesia

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1989 Laureates



President Soeharto
(Indonesia)

Programme national de Bien-être familial of Togo

Note that the Award was made to the President, and not to the institution of the BKKBN.
A decade later the President was displaced but the BKKBN survived

Government and Donors worried about the family planning program and requested:

“ . . . research report analyzing the population and family planning program in Indonesia, including identifying the causes of **current stalling of contraceptive prevalence and fertility**. The report should recommend the strategic measures to **revitalize** the population and family planning program in Indonesia”

Background included:

- Fear of a current or future “baby boom”
- Concern that decentralization was destroying the family planning program
- Concern that rising generations do not know about family planning because BKKBN no longer able to provide information and motivation
- Concern about adolescents

Plan for Revitalization

Authors

Terry Hull and Henry Mosley

Conducted September 2008

Published February 2009

Main findings:

1. *Fertility* was overestimated
2. *CPR flat*
3. *Contraceptive mix* had declined
4. *FP Services* mainly “private”
5. *Institutions in confusion & conflict*

Revitalization of Family Planning in Indonesia

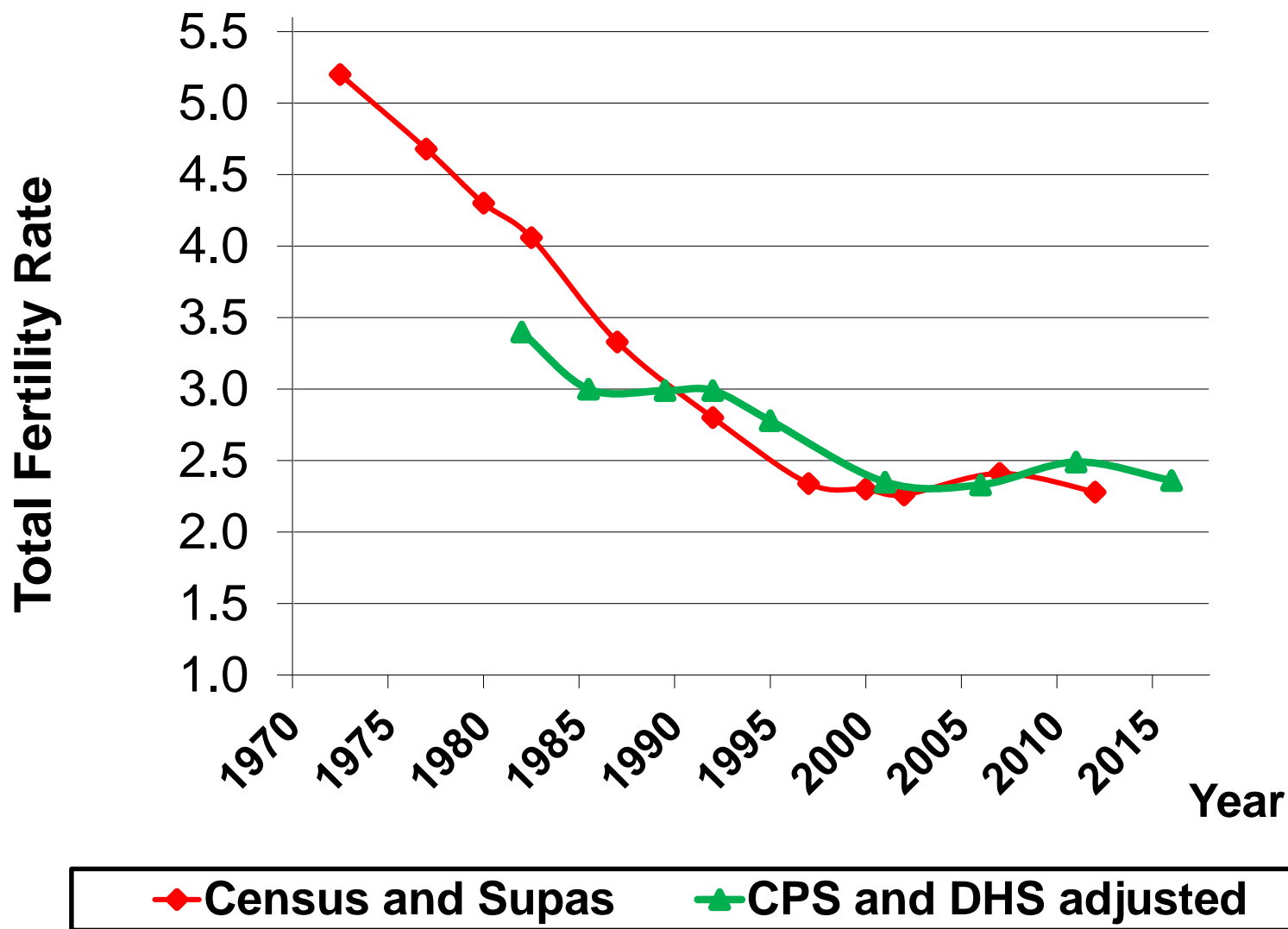
The Government of Indonesia and
United Nations Population Fund

February 2009

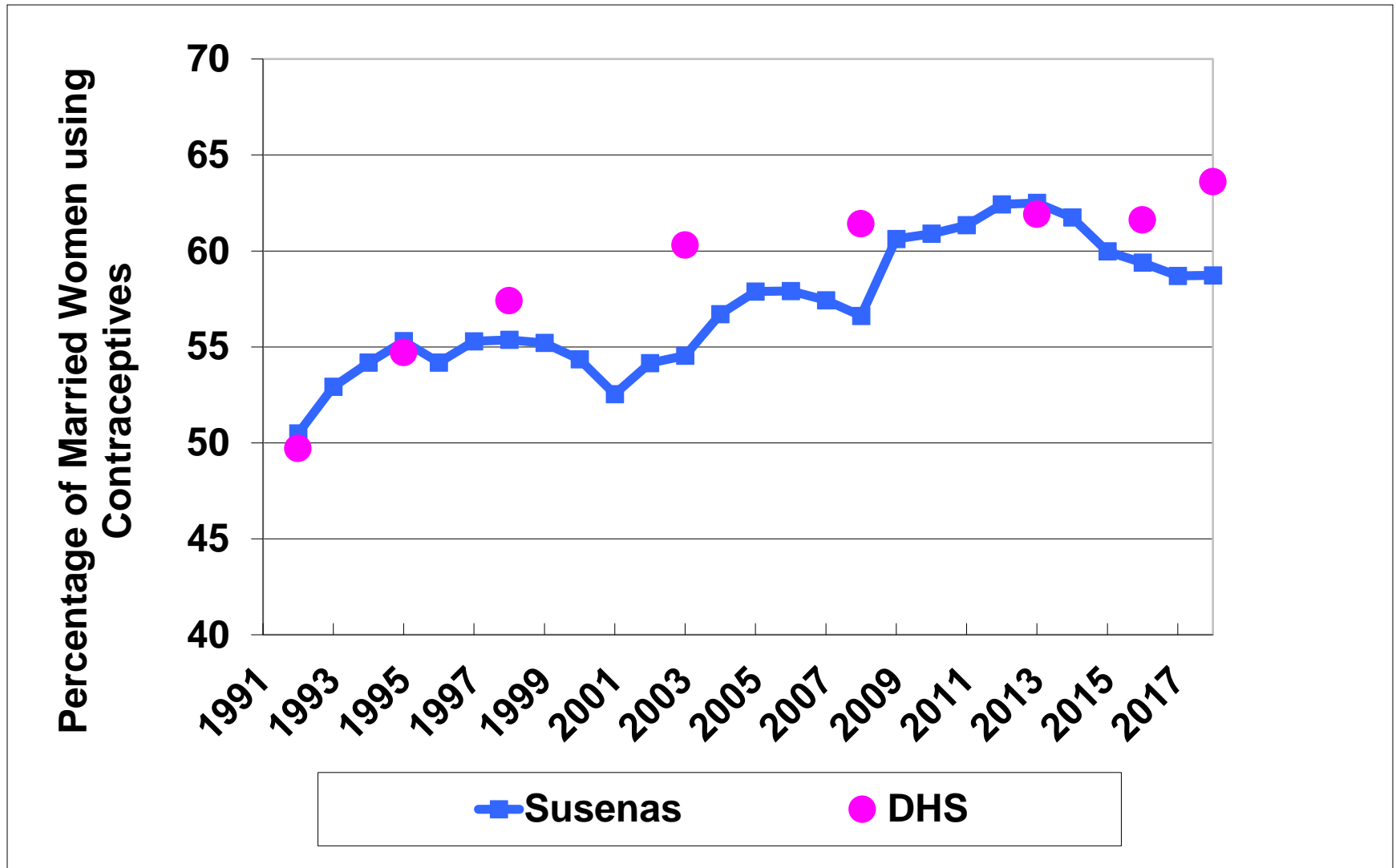
- The BKKBN accepted many of the recommendations, but not the key suggestion to shift logistics to MOH
- The BKKBN has clawed back some vertical authorities and reestablished control over fieldworkers
- The MOH has resisted any responsibility for Family Planning
 - Note Riskesdas report.



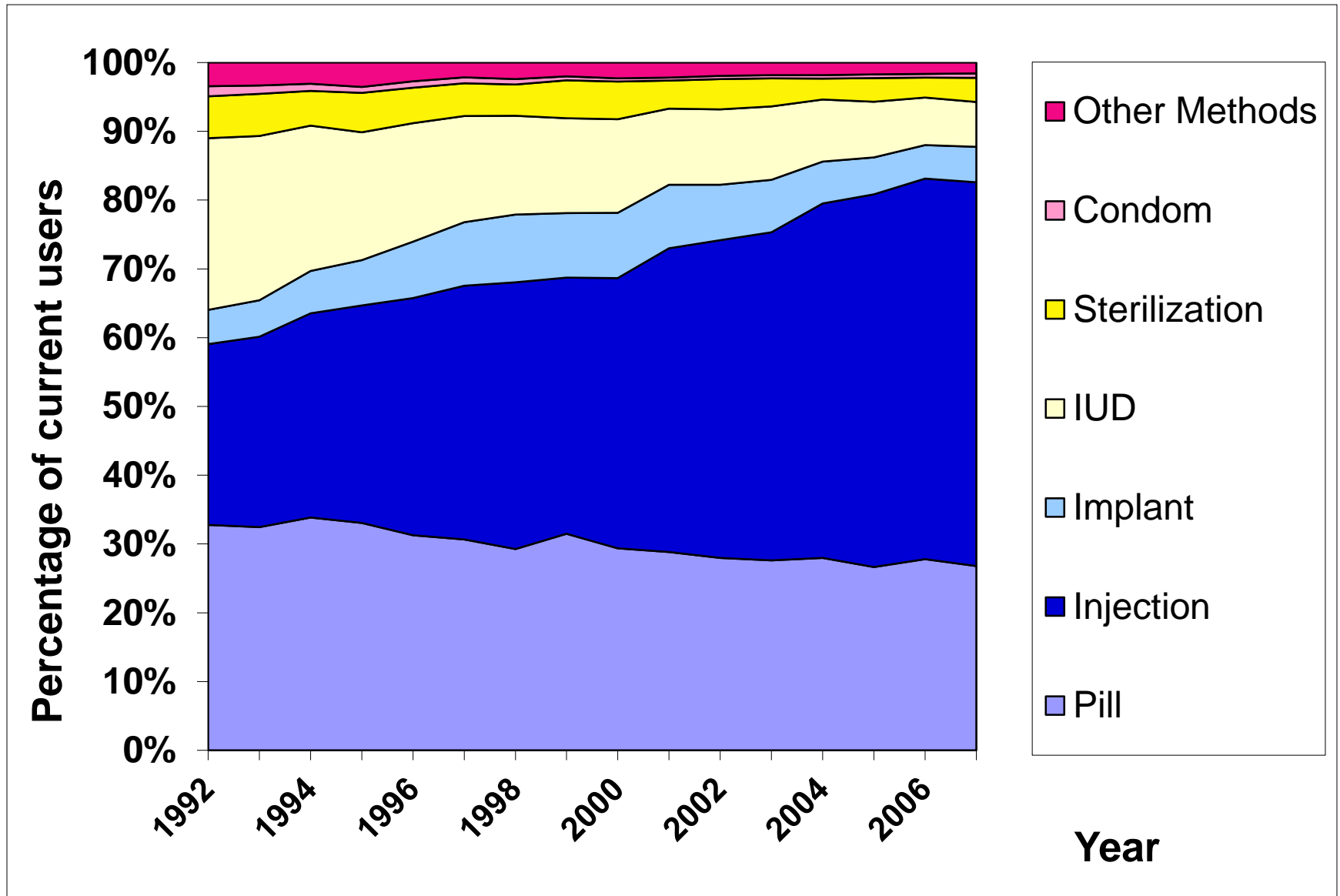
Fertility Trends Lethargic



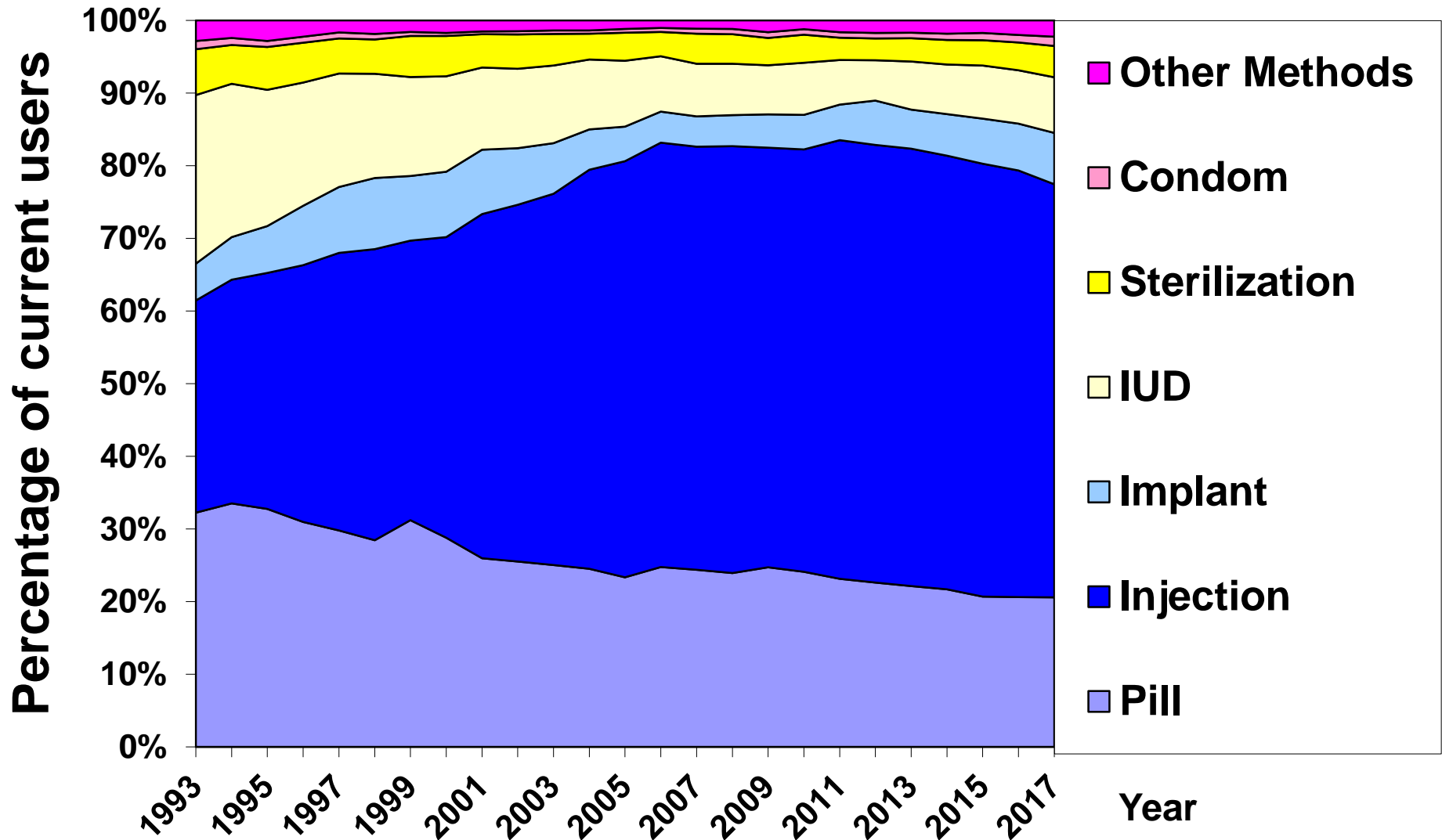
Contraceptive trends



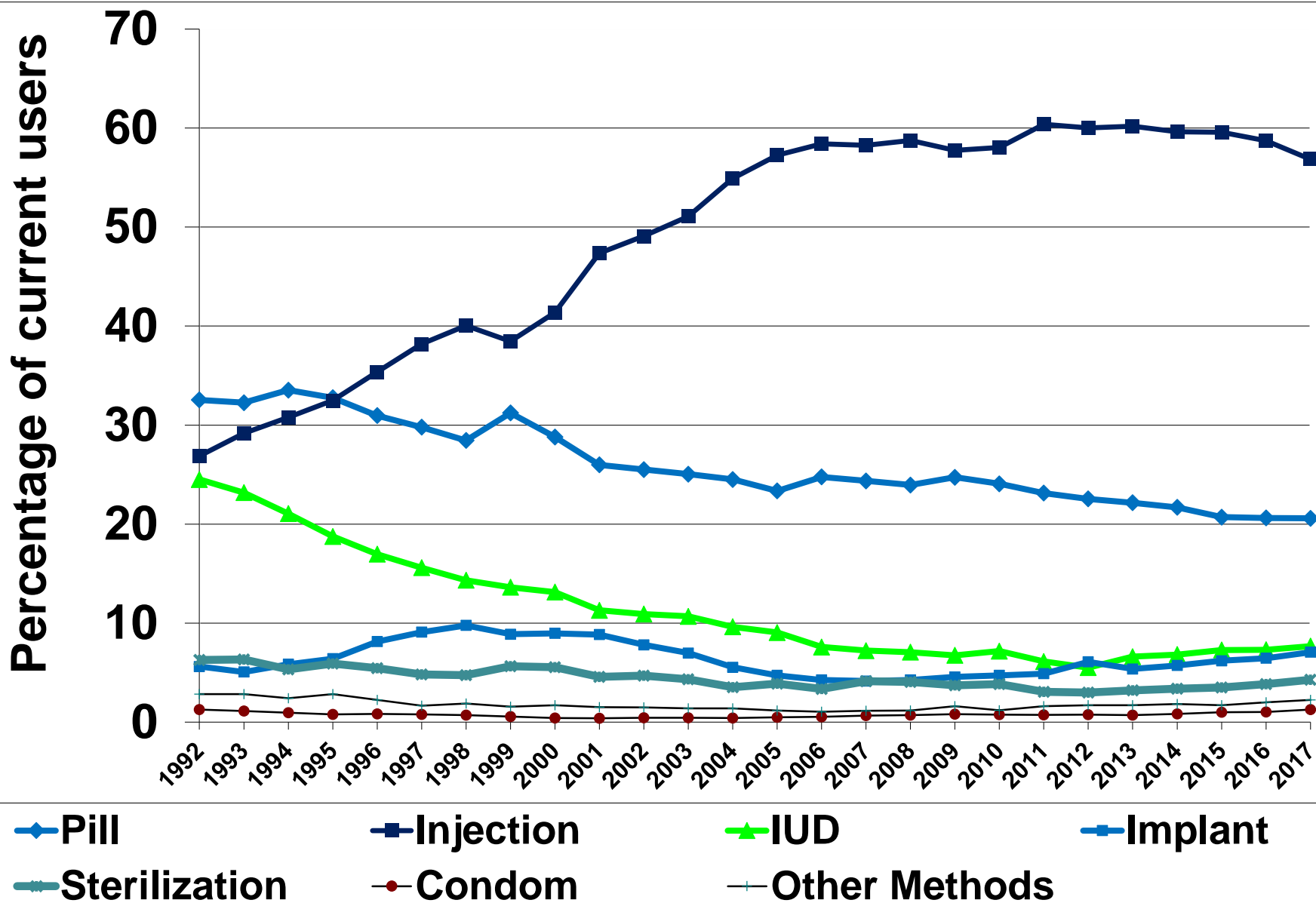
Type of contraceptives 2007



Type of contraceptives 2017



Contraceptive Mix Recorded in Annual SUSENAS, Indonesia, 1992-2017



What should the mix be?

- Reproductive Rights frame means choice
 - Timing depends on sexual activity
 - Preference a matter of personal need
 - Age
 - Parity
 - Reaction to hormones
 - Desire for pregnancy
 - Cost and Benefit
 - Sustainability



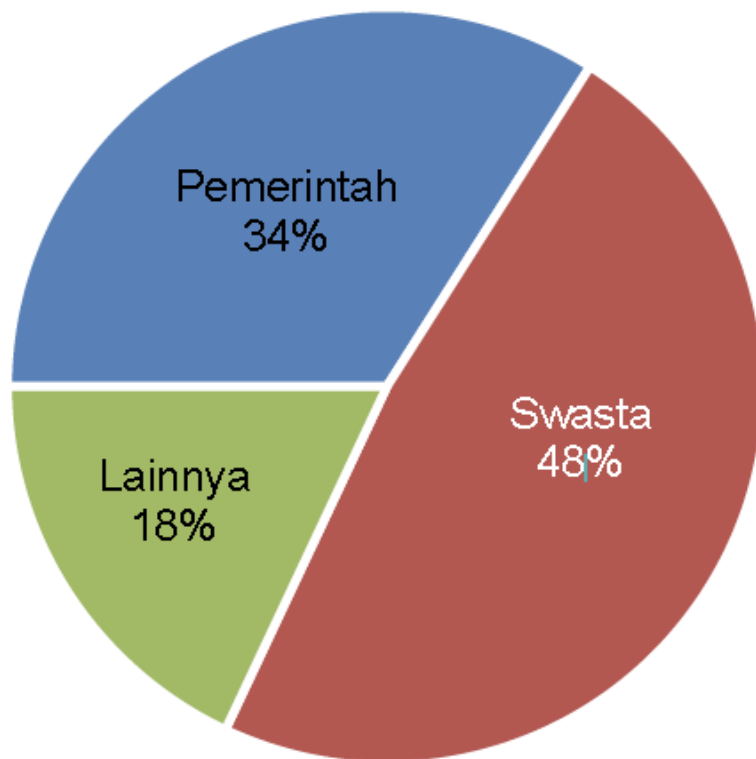
Hormonal methods: Pills and injections



Source of Contraception

Gambar 7.6 Sumber pelayanan alat/cara KB

Distribusi persentase pemakaian alat/cara KB modern pada wanita kawin umur 15-49 berdasarkan sumber pelayanan terakhir



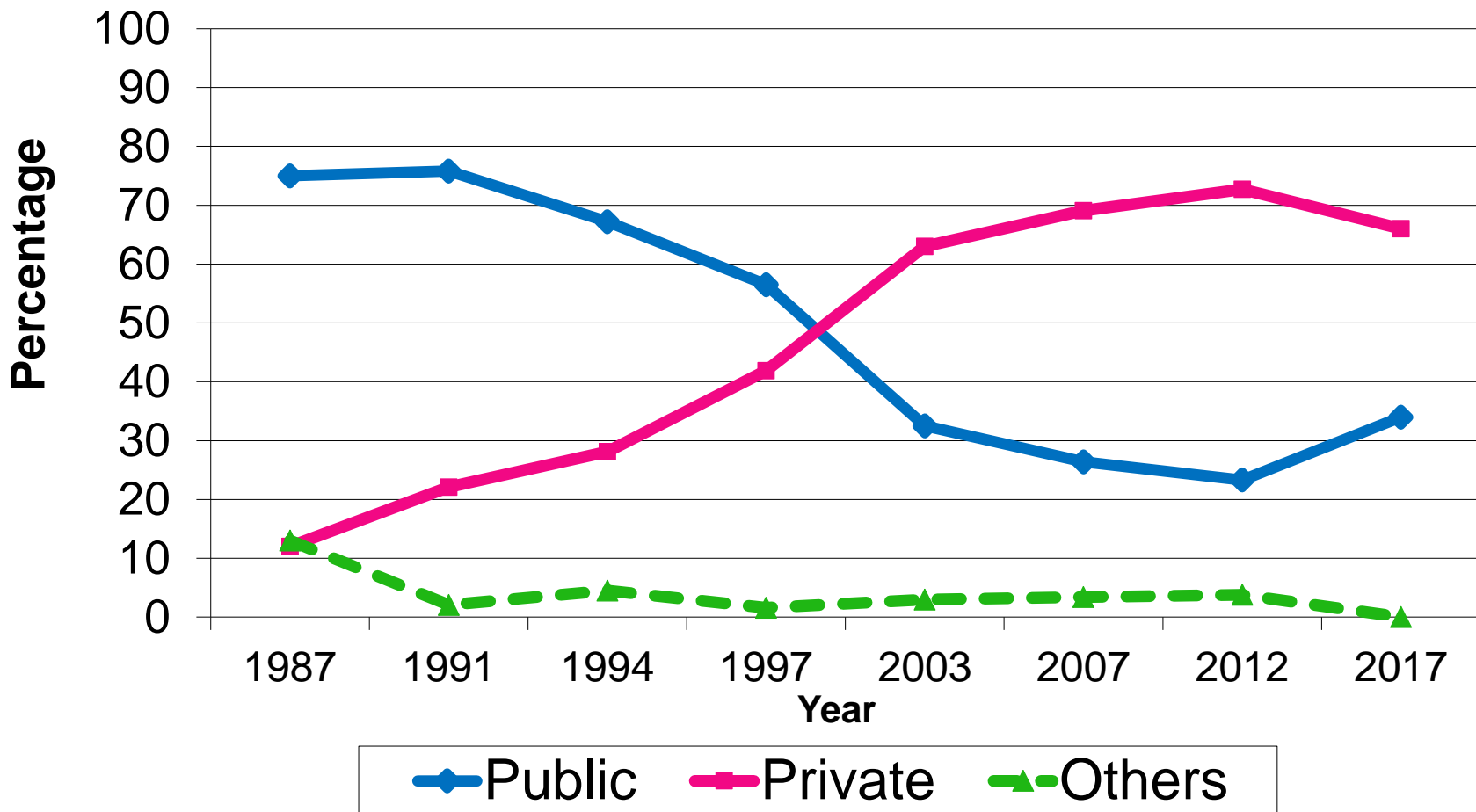
Distribution of married women aged 15-49 according to the latest source of contraceptives

Government = 34%
Private sector = 48%
“Other” = 18%

Source: Survei Demografi dan Kesehatan Indonesia, 2017. Laporan Wanita Usia Subur.

Source of Contraception

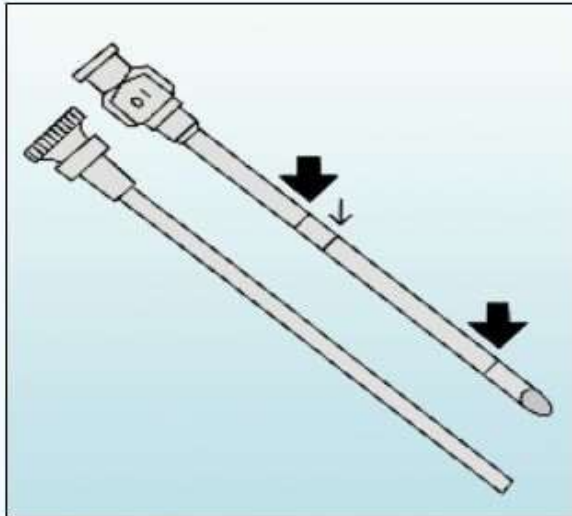
**Source of Supply for Modern Contraceptive Methods:
Indonesian CPS and DHS
CORRECTED**



The game has competitors

- BKKBN manages outreach and **logistics** for purchase and distribution of contraceptives
- BPS, BKKBN and sometimes MOH collect **administrative** and **survey** data on KB services
- Family planning **data systems** are complex, contradictory and inconsistent.
- When *Koordinasi* became *Kependudukan* in BKKBN, we lost coordination.

Two-Rod Implant Insertion: Trocar



The trocar usually has three marks:

- 1) The mark closest to the hub indicates how far the trocar should be introduced under the skin to place the implants.
- 2) The middle mark (small arrow), if included on the trocar, should be ignored for two-rod implant insertions.
- 3) The mark closest to the tip indicates how much of the trocar should remain under the skin following placement of the first implant.

Corruption hurts



Attorney General's Office (AGO) has detained non-active National Population and Family Planning Board (BKKBN) Head Surya Chandra for corruption in the bid for purchase of implant contraceptives in 2014-2015

The fifth accused person was BKKBN Deputy Research and Development Sandjoyo who was ordered by the Head to sign the letters of procurement although he was not involved in the transaction.



Changing the KB Game

- JKN/BPJS is a new national health insurance system that covers four methods of contraception:
 - Male and female sterilization (MOW MOP)
 - IUD Nova T and Copper T
 - Back-up BKKBN IUD service
 - 3-month injectables.
- Not included are implants, 1-month injectables, OC pills and condoms, all of which are either supported by BKKBN or user-pays.

Managing the KB system

- Ministry of Health manages the clinical **services** for family planning. BJPS?



Puskesmas
to Type-C
Hospital
and referral
for
specialist

<https://www.panduanbpjs.com/apakah-bpjs-kesehatan-tanggung-biaya-vasektomi/> (viewed 24 October 2018)

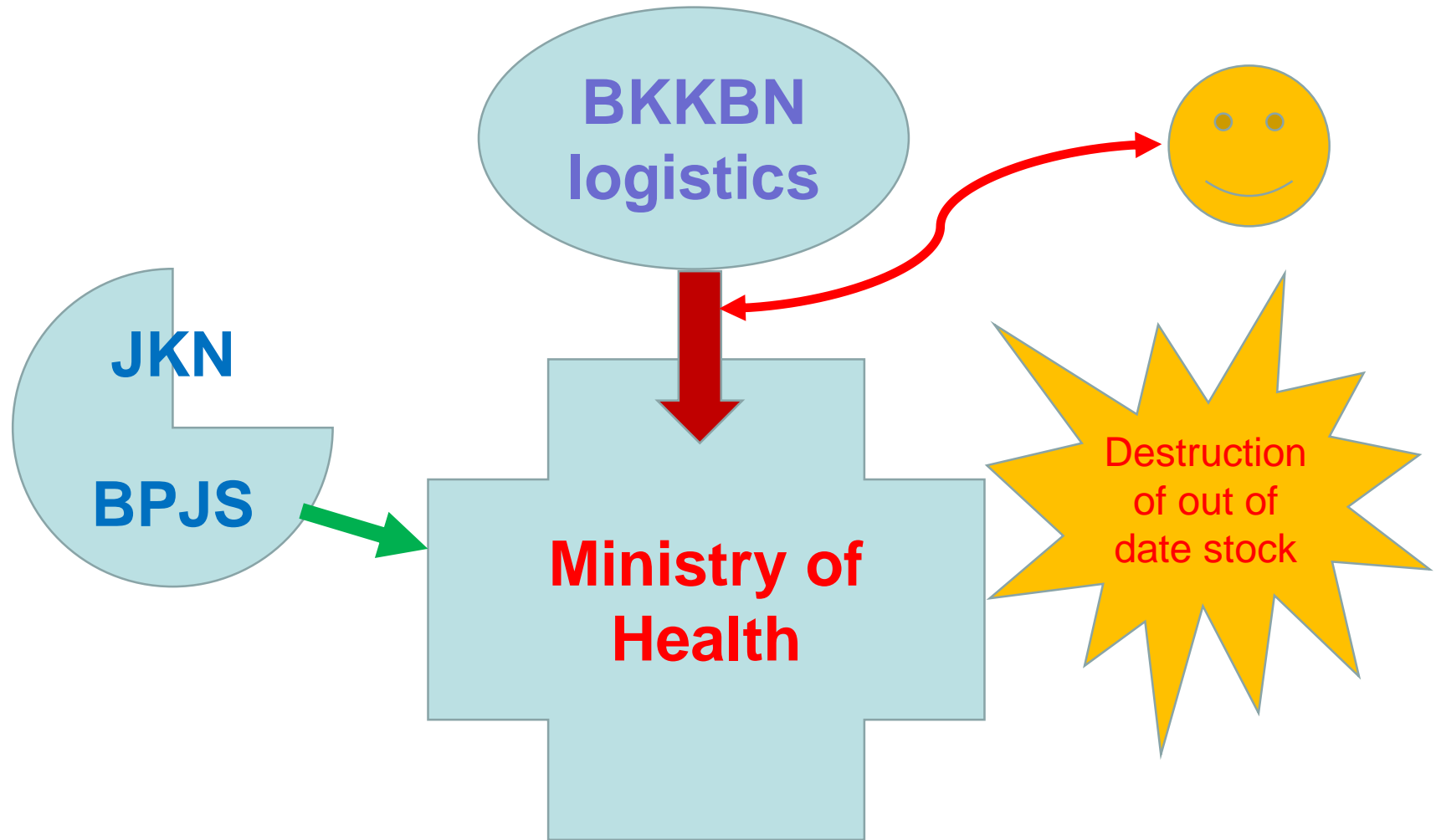
Apakah BPJS Kesehatan Tanggung Biaya **Vasektomi** ? By [Yoga Prasetya](#)

February 28, 2016

- BPJS Kesehatan – Pemerintah berusaha memberikan layanan terbaik kepada masyarakat dalam urusan kesehatan. Beberapa jenis masalah yang berhubungan dengan kesehatan biayanya akan ditanggung oleh BPJS Kesehatan, termasuk salah satunya mengenai program keluarga Berencana (KB).
- Mungkin anda salah satu peserta BPJS yang bertanya – tanya mengenai program kesehatan bpjs, apakah biaya vasektomi ditanggung BPJS? Jika demikian kami akan menjawabnya. Kini BPJS Kesehatan telah bekerjasama dengan Badan Kependudukan dan Keluarga Berencana Nasional (bkkbn).
- Vaksetomi
Kerjasama yang dilakukan yaitu mengenai beberapa layanan yang berhubungan dengan keluarga berencana. Seperti yang anda tanyakan, Peserta BPJS yang melakukan Vasektomi akan mendapatkan layanan dari BPJS yaitu dengan menanggung biayanya.
Selain Vaksetomi beberapa pelayanan keluarga berencana yang dijamin oleh BPJS Kesehatan meliputi konseling, kontrasepsi dasar, tubektomi bekerja sama dengan lembaga yang membidangi keluarga berencana. Semua bisa didapatkan oleh peserta BPJS yang hendak melakukan keluarga berencana, dan tentunya peserta berobat sesuai dengan prosedur yang berlaku.
- **Himbauan :**
- **Majelis Ulama Indonesia (MUI) mengeluarkan fatwa. Dalam sidang Komisi Fatwa MUI tanggal 13 Juli 1977 dan tahun 2009 memutuskan bahwa vasektomi dan tubektomi bagi seorang Muslim/Muslimah hukumnya haram untuk dilakukan. Dan tentunya akan mendapatkan ancaman siksa dari Neraka.**

It is forbidden and you will be tortured in Hell

Family Planning Connections



Annual Family Survey. Date down to the RT level

- <http://pk.bkkbn.go.id/PK/Laporan/Tabel19.aspx>
- Routine Statistics for Field Activities
- <http://aplikasi.bkkbn.go.id/sr/DALLAP/Laporan2013/ViewLaporanDALLAP.aspx>
- Routine Statistics for Contraceptive Services
- <http://aplikasi.bkkbn.go.id/sr/Klinik/Laporan2013/ViewLaporanPELKON.aspx>

- The problem facing the family planning program in 2018 is not stalled fertility decline
- The main problem is disincentives inhibiting broader method mix
 - Still a “single method” program of injectables
 - Growing use of the one month injectable
 - Weakness of long term methods like vasectomy, implant, tubectomy, and IUD
- The JKN, BKKBN and the Department of Health are all faltering institutions
- There is still need for a small autonomous Board to provide population analysis, policy, training, research and assessment

Concluding remarks

- President Jokowi has criticised MOH and JKN for skirting close to financial disaster
- BKKBN has an organogram with empty boxes and struggles to fill leadership posts
- Financial corruption has disgraced both BKKBN and MOH
- Local governments, MOH and BKKBN are playing “pass the parcel”
- Integration of BKKBN contraceptive activities into MOH could be more efficient